- 1 generally would be too small to put into a
- 2 regression analysis, that is correct. Is that
- 3 okay?
- 4 Q Yes, nine observations is not
- 5 enough to do a reliable regression analysis;
- 6 that's correct.
- 7 A Yeah, if we only had 2008 data
- 8 that is correct, yes.
- 9 Q Now one of the things we talked
- 10 about was the contract or the price that you
- 11 have used for DIRECTV here. How did you
- 12 derive that price, Dr. Singer?
- 13 A Beginning with the surcharge,
- 14 which is the most important component, and
- 15 that comes out of the NFL-DIRECTV contract,
- and that is I believe per subscriber
- 17 per month.
- 18 And if I'm recalling correctly we
- 19 had what are called remittance reports between
- 20 DIRECTV and NFL Network that showed the cash
- 21 flows between the two parties. And from that
- 22 we tried to figure out what the base rate was

- 1 to layer on top of the surcharge.
- 2 Q So looking here we've got about
- 3 or something, or for DIRECTV.
- 4 You're saying about a contract or a contract of the contract
- 5 rather, is the game surcharge, and the
- 6 balance, say , is the base rate; is
- 7 that right?
- 8 A Correct.
- 9 Q Now have you actually looked at
- 10 the contract between DIRECTV and the NFL?
- 11 A You have to specify which one.
- 12 The one that I just looked at probably a few
- 13 days ago was the renewal contract. Is that
- 14 the one you are asking about?
- 15 Q Well, you didn't use that. That
- 16 contract doesn't apply to this time period,
- 17 the renewal contract, does it?
- 18 A It does not. I'm sorry, I was
- 19 just trying to figure which -
- 20 Q For the period that covered your
- 21 regression analysis, the contract was the 2004
- 22 DIRECTV-NFL contract.

- 1 A The sounds right.
- 2 Q Did you look at that 2004 DIRECTV-
- 3 NFL contract?
- 4 A Yes, I did, as well as my staff,
- 5 which was tasked with putting together the
- 6 database, yes.
- 7 Q And was there anywhere in that
- 8 contract a specification of what the base rate
- 9 was for the NFL Network?
- 10 A I don't believe a specification.
- 11 Like I said the only thing that was specified
- 12 was the surcharge. I believe the rules for
- 13 how the base rate would be established and
- then got implemented th rough these remittance
- 15 reports I believe there was some language to
- 16 that effect, if I am recalling correctly.
- 17 But I grant you that they did not
- 18 agree to that base rate in that
- 19 contract.
- 20 Q In fact the contract left the base
- 21 rate completely at the discretion of the NFL?
- 22 A I'm reluctant to weigh in on that

- 1 aspect, because it sounds more legal than
- 2 economic. But I'm happy to assume it for the
- 3 purposes of the questions.
- 4 Q Let's step back for a second.
- 5 This was a contract that covered not just the
- 6 NFL Network but also the Sunday Ticket, right?
- 7 A Correct.
- 8 Q It was a bundled contract, right?
- 9 A Yes, in fact DIRECTV got a bundled
- 10 rate. That is, they got a less than market
- 11 rate for this programming. I know you don't
- 12 like it, but it is actually helping you in
- 13 this analysis.
- 14 Q You don't have to characterize
- 15 whether I like it or not. I'm not sure I even
- 16 understand why I would like it or not,
- 17 frankly.
- 18 A Because you like lower rates, all
- 19 things equal.
- 20 Q But what I'd like to understand
- 21 is, how do you separate out the price that is
- 22 being paid for the Sunday Ticket versus the

- 1 price to be paid for the NFL Network if it's
- 2 all bundled together in this contract?
- 3 A Because they stipulated the most
- 4 important component, which is the surcharge at
- 5 And then we actually get to see
- 6 remittance reports that specify what the
- 7 implementation of the base rate charge was.
- 8 The fact that it was bought
- 9 pursuant to a bundle to me tells me one thing,
- 10 that they got a bundled rate; that they got a
- 11 cheaper rate for it. And that is borne out by
- 12 the fact that DIRECTV is less than market.
- 13 Q Do you recall what the bundled
- 14 price was for the NFL Network and the Sunday
- 15 Ticket?
- 16 A but I can't
- 17 remember with more precision than that.
- 18 Q Does sound about
- 19 right?
- 20 A That sounds about right.
- 21 Q And basically the allocation
- 22 between the Sunday Ticket and the NFL Network

- 1 was totally left at the discretion of the NFL.
- 2 right?
- 3 A No, again, the was
- 4 stipulated in the contract. The only
- 5 discretion that I understand they had was over
- 6 the base rate.
- 7 Q Which was
- 8 A Which was
- 9 Q If you had set that at zero, this
- 10 would have been a lot less expensive than the
- 11 programming, right?
- 12 A Had the base rate been zero we
- 13 would see the surcharge only at
- 14 that's correct.
- 15 Q And the base rate, if the base
- 16 rate had been set at then you'd have a
- 17 much higher bundled rate here as well?
- 18 A That is correct.
- 19 Q And the NFL had total discretion
- 20 what that price would be, what it would set
- 21 that base rate as, didn't it?
- 22 A Again, I'm happy to assume that.

- 1 I'm reluctant to say that I know that as a
- 2 matter of contract because I'm an economist.
- 3 But I'm happy to grant you that for the
- 4 purposes of the next question.
- 5 Q Sure. Why don't we look at the
- 6 contract. This is Comcast 321, if I may Your
- 7 Honor.
- 8 JUDGE SIPPEL: Three twenty one.
- 9 And let's describe this. Again we are on the
- 10 letterhead of National Football League, dated
- 11 November 8, 2004. We haven't seen this
- 12 before, have we? Or have we?
- MR. BURKE: I don't believe we
- 14 have, Your Honor, although it was marked and
- 15 admitted as a Comcast exhibit.
- 16 JUDGE SIPPEL: Well, if it was
- 17 already marked and admitted -
- 18 MR. BURKE: I'm sorry.
- 19 JUDGE SIPPEL: Hold on just a
- 20 second. Yes, it's the same document, Comcast
- 21 321. Yes, we already have this in.
- MR. BURKE: Okay, great, that's

- 1 what we thought, Your Honor.
- 2 JUDGE SIPPEL: So you can give
- 3 him a copy of it.
- 4 MR. BURKE: We just brought our
- 5 two copies, because we didn't know if people
- 6 would have it.
- 7 JUDGE SIPPEL: Appreciate it.
- 8 BY MR. BURKE:
- 9 Q First off, do you recognize this
- 10 document, Dr. Singer?
- 11 A I believe I do, yes.
- 12 Q And so you reviewed this in part
- 13 of your preparation of your work on this
- 14 matter?
- 15 A Yes, I did.
- 16 Q And I want to point you to page
- 17 two of the actual agreement, and it's Section
- 18 2, rights fees, NFL Network.
- 19 A Yes, I'm there.
- 20 Q In 2a, it says total nominal
- 21 payment of for all rights
- 22 described herein except for NFL Network

- 1 surcharges. Do you see that?
- 2 A A very important section, yes.
- 3 Q For a 5-year period, so that the
- 4 bundled price for the NFL Network and the
- 5 Sunday Ticket is putting aside
- 6 the game surcharge; right?
- 7 A Correct.
- 8 Q So for this price,
- 9 DIRECTV got two things. It got, first, the
- 10 Sunday Ticket, and secondly, it got the NFL
- 11 Network, it got the games, the base price of
- 12 the NFL Network, right?
- 13 A I would say they also got the NFL
- 14 with that okay, that is a fair
- 15 characterization. They certainly have the
- 16 rights to the games as well on the eight-game
- 17 package.
- 18 Q So then if we go to 2b, it says,
- 19 basic NFL network carriage fees, i.e. carriage
- 20 fees other than the surcharge for carriage of
- 21 live regular games, for the period listed, may
- 22 be determined by NFL enterprises in its

- 1 reasonable discretion; do you see that?
- 2 JUDGE SIPPEL: Where are you
- 3 reading from?
- 4 MR. BURKE: I'm sorry, from 2b,
- 5 Your Honor.
- 6 JUDGE SIPPEL: On the next page?
- 7 MR. BURKE: No, it's on the same
- 8 page.
- 9 JUDGE SIPPEL: I have it, thank
- 10 you.
- 11 BY MR. BURKE:
- 12 Q But just to read it again, it
- 13 says, basic NFL Network carriage fees. That
- 14 is the base rate that DIRECTV has to pay for
- 15 the NFL Network, right?
- 16 A Correct.
- 17 Q Those basic fees may be determined
- 18 by the NFL Enterprises in its reasonable
- 19 discretion; do you see that?
- 20 A Yes.
- 21 Q So what that is saying is, the NFL
- 22 can set that base rate at any point it wants,

1 whether it's 2 right? 3 Yes, it has a certain amount of 4 discretion to set the base fee that is layered on top of the surcharge. 5 6 Q And then it says, DIRECTV's 7 payments to NFL Enterprises in respect of any 8 basic carriage fees will be credited against 9 the rights specified in 2a. Do you see that? 10 A Right. 11 So do you understand that to mean 12 that whatever the base rate is paid, will be 13 credited as part of the 14 A Yes. 15 So isn't it completely arbitrary 16 what the NFL sets that base rate at? It could 17 have been any number, and it would all just 18 come out of the see , one way or 19 another?

A It's not arbitrary. Look at where

it ended up setting it. I grant you that they

had discretion to set it arbitrarily. But at

20

21

22

- 1 the end of the day they brought DIRECTV to
- 2 market.
- 3 The way that I would explain this
- 4 to you is that the was well below
- 5 market rate for the surcharge, right? If
- 6 everyone is paying why is DIRECTV
- 7 getting the surcharge for ? The
- 8 answer is, because it was part of a bundled
- 9 rebate, and when they have to come up with the
- 10 rate they add back on and look where
- 11 it takes them? It takes them back to market.
- 12 Q Or, isn't it equally plausible to
- infer, Dr. Singer, that the NFL wants to make
- 14 the NFL DIRECTV rate as high as possible so it
- 15 can justify a high rate for MVPDs?
- 16 A There is a that is a double-
- 17 edged sword. Because as they move money from
- 18 the towards the NFL Network to allegedly -
- 19 I don't think they are doing this, but if
- 20 that was their strategy was to get DIRECTV
- 21 signed, which by the way occurred after Dish
- 22 Network had established the lower price if

- 1 that is their strategy, it is a double-edged
- 2 sword. As you move money towards NFL Network
- 3 you are taking away money from the ticket.
- 4 And as you know the ticket renewal comes up
- 5 every few years as well. And I'm fairly
- 6 confident that the NFL Network when
- 7 negotiating with Comcast and Time Warner
- 8 jointly for the NFL ticket loves to be able to
- 9 point to a very high number for the NFL
- 10 ticket, for when they are negotiating those
- 11 rights on a going forward basis.
- 12 Q How would Comcast even know what
- 13 DIRECTV is paying for the Sunday Ticket?
- 14 mean this is a highly confidential document,
- 15 isn't it?
- 16 A This document is confidential, but
- 17 I can't rule out the possibility that the
- 18 amount that NFL Network got for the ticket
- 19 never made it into the public domain; I can't
- 20 rule that out.
- 21 Q But this allocation as between
- 22 whether you are going to put it into Peter's

- 1 pocket or Paul's pocket here, whether you are
- 2 going to allocate it to the base rate or to
- 3 the NFL Sunday Ticket, Comcast has no
- 4 visibility into that. How would Comcast ever
- 5 know that?
- 6 A Well, I would think that when
- 7 Comcast went to negotiate with NFL at the
- 8 renewal for the ticket that it would be
- 9 reasonable for them to ask what the price was
- 10 for the last ticket, and it would be
- 11 disingenuous for the NFL to claim credit for
- 12 the if in fact it allocated a certain
- 13 percentage of that over to a different pot.
- 14 But you are asking me how does it
- 15 happen? I've never sat through one of those
- 16 negotiations. I don't know how they happen.
- 17 Q So you really are speculating,
- 18 right, Dr. Singer?
- 19 A I'm not I don't know if I'm
- 20 speculating. You asked me do they have
- 21 incentives to game the system by jacking up
- 22 the base rate so as to get a higher if I

- 1 understand you right so as to get a higher
- 2 DIRECTV price for the NFL Network, and then
- 3 shot that price around.
- 4 And I'm just pointing out that
- 5 it's a double-edged sworn. And the second
- 6 thing I'm pointing out is that a lot of these
- 7 deals were cut before the DIRECTV deal.
- 8 Q There is no specification of what
- 9 the base rate is in this contract. It is
- 10 purely at the NFL discretion, right?
- 11 A It's at the discretion, but we see
- 12 how much discretion they exerted.
- 13 Q And the NFL has an incentive, for
- 14 the purposes of this litigation and otherwise,
- 15 to make the base rate that DIRECTV is paying
- 16 appear as high as possible, doesn't it?
- 17 A I can't accept the notion that
- 18 this litigation had anything to do with how
- 19 they allocated and calculated the remittance
- 20 reports; I can't accept that.
- 21 Q Well, don't they have an incentive
- 22 to make it appear as high as possible?

- 1 A 1 think ex post, now that we are
- 2 haggling over the right price, it certainly
- 3 benefits the NFL Network to have ir
- 4 there as opposed to ... But whether or not
- 5 they did the allocation with that in mind I
- 6 can't speak to that, in fact it seems
- 7 unlikely.
- 8 Q All right, but you don't have any
- 9 personal knowledge one way or the other?
- 10 A They'd have to have amazing
- 11 foresight to do that.
- 12 Q Well, they can increase the base
- 13 rate too, right?
- 14 A You can't go back and I'm
- 15 dealing with a set of documents, remittance
- 16 reports from 2004. I don't know how the NFL
- 17 could go back in time and arbitrarily move
- 18 things around so that their expert could get
- 19 a higher number.
- 20 Q Those remittance reports reflect
- 21 the fact that the base rate is increasing over
- 22 time, don't they?

- 1 A Sure, as they are for everyone.
- 2 Q And how does that increase there
- 3 is no formula in this contract for how that
- 4 increase occurs. It just happens at the
- 5 discretion of the NFL, right?
- 6 A It happens at the discretion, but
- 7 to the best of my ability as an economist,
- 8 what I think the NFL is doing is that they are
- 9 trying to get back up for the extreme rebate
- 10 that DIRECTV got for the surcharge. If you
- 11 look at the price of the surcharge, you have
- 12 this
- 13 . What I think
- 14 they are doing is, they're marking it to
- 15 market. They're putting a rate that puts it
- 16 at . I think that is what they are doing.
- 17 Q But you don't have any personal
- 18 knowledge one way or the other of why they are
- 19 doing it?
- 20 A I don't have personal knowledge of
- 21 why they are doing it.
- 22 Q This is totally speculation on

- 1 your part, right?
- 2 A It's not speculation. I'm giving
- 3 you an economic interpretation of why I think
- 4 they are doing it.
- 5 Q So you had no conversations with
- 6 anyone at the NFL Network about how they set -
- 7 or the NFL for that matter about how they
- 8 set this base rate for DIRECTV?
- 9 A I can't recall specifics of any
- 10 conversation on that.
- 11 Q For example, did you ask them are
- 12 there any studies that support your selection
- 13 of as the base rate?
- 14 A I would never ask that question
- 15 because there wouldn't be a study to support
- 16 that.
- 17 Q So you didn't ask the question?
- 18 A Not that question.
- 19 Q You didn't ask for any
- 20 documentation to support why the NFL selected
- 21 as its base rate in its discretion?
- 22 A No, I did not.

- 1 Q Okay. I want to talk a little
- 2 bit, to change the subject for a moment -
- 3 JUDGE SIPPEL: Well, before you
- 4 do, am I understand that the base rate I'm
- 5 talking about this exhibit now, the numbers
- 6 here on number two, rights, fees, et cetera,
- 7 that the base rate is **10**, so the
- 8 surcharge would be what, it would be
- 9 An I right?
- 10 THE WTNESS: Right. If you were
- 11 to decompose the DIRECTV rate, and it looks
- 12 like it's about 61 cents.
- 13 JUDGE SIPPEL: Yes, that's what
- 14 we talked about yesterday.
- 15 THE WITNESS: So for DIRECTV,
- 16 which I think is a very special case -
- 17 JUDGE SIPPEL: DIRECTV, yes.
- 18 THE WITNESS: It's a very special
- 19 case.
- 20 JUDGE SIPPEL: Right, it's very
- 21 elaborate one.
- 22 THE WTNESS: The allocation is

- 1 for the surcharge and the residual to
- 2 the base. Now there could also be marketing
- 3 subsidy that I don't want to rule out too. We
- 4 have to go into my Excel spreadsheet that
- 5 shows you the decomposition of the But I
- 6 think it's fair to say as a first cut,
- 7
- 8 JUDGE SIPPEL All
- 9 right. Okay, thank you. I just want to be
- 10 sure of my scorecard. Thank you.
- 11 MR. BURKE: Just a few final
- 12 questions and then we'll finish up. Your
- 13 Honor, you were thinking about finishing up
- 14 around noon today?
- 15 JUDGE SIPPEL: That's all up to
- 16 the good doctor.
- 17 MR. BURKE: I think we can finish
- 18 this up in about 10 minutes.
- 19 BY MR. BURKE:
- 20 Q Dr. Singer, you rely upon an
- 21 economic theory that is referred to as raising
- 22 rivals' cost. Do you remember that?

- 1 A Yes.
- 2 Q And that is basically an antitrust
- 3 theory, right?
- 4 A It is an antitrust theory; it is.
- 5 Q And you actually used that theory
- 6 at one point to analyze vertical foreclosure
- 7 of local programming in an article you wrote
- 8 with Dr. Sidak; do you remember that?
- 9 A I've written several with him.
- 10 I'm not sure if you are talking about the
- 11 Internet one or the video programming one; I'm
- 12 sorry.
- 13 Q I think you referred, when earlier
- 14 in your direct testimony, to an article you
- 15 had written with Dr. Sidak concerning vertical
- 16 foreclosure theories using this concept of
- 17 raising rivals' costs.
- 18 Which article were you referring
- 19 to then?
- 20 A Oh, I probably was referring to
- 21 the Journal of Network Economics article.
- 22 Q Is it Review of Network Economics?

- 1 A That sounds right.
- 2 Q And when you wrote that article,
- 3 you were applying this concept of raising
- 4 rivals' cost, that antitrust theory, to
- 5 vertical foreclosure, in video programming
- 6 markets, right?
- 7 A I wouldn't say that is the thrust
- 8 of the article, but it's possible that I
- 9 employed raising rivals' cost as the theory in
- 10 that article.
- 11 Q Was there some other economic
- 12 theory that you applied in that article?
- 13 A Yes, I'm happy to -
- 14 Q Is there a name for it or some
- 15 shorthand -
- 16 A Well, when you I think we were
- 17 looking at regional sports programming. I'm
- 18 sure you will remind me. I think it was based
- 19 on my work in the MASN case.
- 20 The MASN was threatened with a
- 21 refusal to be carried in the Washington DMA,
- 22 and that conduct or that exclusionary conduct

- 1 didn't necessarily raise MASN's cost, it just
- 2 prevented them from achieving certain scale
- 3 that would otherwise induce them to exit the
- 4 market.
- 5 Q Just out of curiosity, has the NFL
- 6 reached its minimum viable scale, NFL Network?
- 7 A I haven't studied that particular
- 8 issue, but I think it's fair to assume that
- 9 they have reached a minimum viable scale.
- 10 Q Now in your article on vertical
- 11 foreclosure, and why don't we just distributed
- 12 so everyone has it.
- 13 MR. BURKE: If I may, Your Honor,
- 14 this is marked for identification Comcast
- 15 Exhibit 426. It's an article by Dr. Singer
- 16 entitled vertical foreclosure in video
- 17 programming markets.
- 18 JUDGE SIPPEL: So marked.
- 19 (Whereupon the aforementioned
- 20 document was marked for
- 21 identification as Comcast Exhibit
- 22 No. 426)

- 1 JUDGE SIPPEL: What is the date
- 2 on that?
- 3 MR. BURKE: September, 2007.
- 4 JUDGE SIPPEL: That will be
- 5 marked then as Comcast Exhibit No. 426 for
- 6 identification.
- 7 BY MR. BURKE:
- 8 Q Dr. Singer, can you identify this
- 9 document?
- 10 A Yes, I can.
- 11 Q This is the article that we were
- 12 just talking about, right?
- 13 A Correct.
- 14 Q If you turn to the last actually
- 15 page 391, your conclusions. I wanted to read
- 16 the first two sentences of your conclusion.
- 17 You say, vertical foreclosure
- 18 theories depend critically on the relevant
- 19 geographic market. A local downstream access
- 20 provider, whether it is a cable television
- 21 provider or a cable modem provider, lacks the
- 22 ability to foreclose an upstream content

- 1 provider that generates content with
- 2 nationwide appeal.
- 3 See that?
- 4 A Yes.
- 5 Q And is it your view that NFL
- 6 Network is an upstream content provider that
- 7 generates content with nationwide appeal?
- 8 A Yes.
- 9 Q So doesn't this conclusion
- 10 indicate that it's impossible for a local
- 11 access provider like Comcast to successfully
- 12 foreclose the NFL Network?
- 13 A What I will grant you is that if
- 14 this were antitrust case, and we were arguing
- 15 the case under the antitrust laws, the
- 16 foreclosure share, which is to the extent to
- 17 which Comcast can block NFL from its potential
- 18 audience would become a very important
- 19 element.
- 20 You don't like when I weigh in on
- 21 the law, but I understand that we are trying
- 22 to form here a second prong of the